

DHS Comparison of Current 2013-15 Programs to the Legislatively Adopted Budget for 2015-17

Self Sufficiency Programs		
Program Area Overview	Program services at 13-15 LAB	Program services at 15-17 LAB
Temporary Assistance to Needy Families		
Caseload (including 1 and 2 parent families)	33,947 per month (based on Spring 2013 forecast)	28,050 cases per month (based on Spring 2015 forecast)
Maximum Cash Benefit for Family of 3	Continue at maximum \$506 per month for family of 3	No Changes
Income Limit at TANF Exit Due to Employment	A family of three with an individual receiving employment wages loses eligibility when earnings equal to or exceed \$616 per month	Raises the income limits for exiting TANF to create a pathway off of the program for working parents that reduces the "benefits cliff" effect. Effective 4/1/16
JOB services	Continues limited JOBS program with funding levels equal to JOBS budget funding in 2011-13 plus a \$5 million dollar add-back of general funds. Provides primary activities such as Work Search, Supported Work/Work Experience, JOBS Plus, and teen parent services -- and now allows additional activities and supports for family stability and employment efforts, such as Vocational Training increased from 6 month limit up to 12 months, Adult Basic Ed, GED for adults, Crisis Intervention, etc. Current service capacity allows fewer than 15% of those who are required to participate to access JOBS support services - such as child care and transportation - and contracted employment and training services. The \$5 million add-back will allow the agency to increase the percentage of clients served but still limits most JOBS services to those who are "job ready" and "near job ready", with some limited family stability services and supports for clients who are "not job ready".	Continues limited JOBS program with funding levels equal to JOBS budget funding in 2013-15 with additional limited dollars to expand contracts with community-based organizations with a focus on family stabilization, preventing entry into TANF and promoting job retention. Additional limited funding also available to increase flexibility in issuing support services to prevent TANF entry and allow payments for housing or transportation to prevent job loss.
Up Front TANF Eligibility	Requirement for applicants to complete an employability screening and participate in an overview of the JOBS program, as a condition of eligibility for TANF.	No Changes
Family Supports and Connections	Program budget continues to be funded at 2011-13 levels, or approximately 50% of need for contracted services intended to prevent child abuse and neglect for families in the TANF program.	No Changes
Maintenance of Effort - required to avoid penalties and loss of TANF Block Grant	Continues to meet MOE requirement.	Continues to meet MOE requirement.
Post-TANF	Continues suspension of the Post TANF payment until June 2015.	Continues suspension of the Post TANF payment until June 2017.
Supports for the transition to employment	N/A	Provides transition payments that total \$225 over three months to families who exit TANF due to employment. Provides a reduced Employment Related Day Care program co-pay for three months for families exiting TANF due to employment. Effective April 2016.

Pre-TANF	Continues maximum Pre-TANF payment amount at up to the TANF grant amount depending on family size. Payments continue to be restricted and cannot be made to address housing and utility needs.	No Changes
Re-engagement and Disqualifications	Continues two-step level (the first a reduced payment lasting up to 3 months and the second lasts one month at full-family sanction), maintaining re-engagement expectations. Families who do not re-engage during full family sanction are ineligible for TANF for two consecutive months following full family sanction month.	Amends statute to add effects of program disqualifications on program customers and to provide the department the ability to address disqualification levels in rule. Effective 4/1/16
Pre-SSI Enhanced Grant	Continues temporary elimination of enhanced grant through June 2015. Clients in program will receive the standard TANF grant amount.	Continues temporary elimination of enhanced grant through June 2017. Clients in program will receive the standard TANF grant amount.
Deprivation Policy	Deprivation is a TANF eligibility requirement. Deprivation is a rule that requires a child be deprived of parental support based on the parent's absence, incapacity, or under/unemployment. For example, if a parent who does not live with a child visits his or her child in the child's home, it could cause ineligibility for the child depending on the number of hours the parent visits.	Eliminates Deprivation as an eligibility requirement for TANF. This change will be more support of the involvement of parents in their children's lives. Effective 4/1/16
Employment Separation Penalty ("job quit")	Maintains four-month penalty denying or terminating TANF to a family in which the caretaker relative is separated from employment (for a reason such as quitting a job) without good cause with exceptions.	Maintains four-month penalty denying or terminating TANF to a family in which the caretaker relative is separated from employment (for a reason such as quitting a job) without good cause with exceptions. This continues through June 2017.
Income Limit for Non-Needy Caretaker Relative Families	Maintains through June 2015 an income eligibility limit equal to 185 percent of the federal poverty guidelines for families in which the caretaker is a relative who is not the child's parent and is not included in the TANF benefit calculation.	Maintains through June 2017 an income eligibility limit equal to 185 percent of the federal poverty guidelines for families in which the caretaker is a relative who is not the child's parent and is not included in the TANF benefit calculation. Redefines non-Needy caretaker relative.

Parents as Scholars	Continues to allow people who were approved for PAS as of 6/30/11 to continue school through the 2013-15 biennium provided they remain TANF eligible. Continues restriction preventing additional PAS enrollment through June 2015.	Continues to allow people who were approved for PAS as of 6/30/11 to continue school through the 2015-17 biennium provided they remain TANF eligible. Continues restriction preventing additional PAS enrollment through June 2017.
Training		Provides funding for training required to implement the TANF reinvestment changes.
Self-Sufficiency staff		Invests in the workload model and expands intensive client services, prioritizing clients nearing the time limit and populations with the most barriers to employment.
Evaluation Strategies		Supports evaluation strategies and data analytics
Electronic Benefit Cards		Implements HB 2392 (2015) which requires names to be placed on EBT cards that are reported lost or stolen. There can be exceptions for the Cash Out program, and for issuing cards in emergency or urgent needs situations.
Caseload	Program funded for biennial average of over 9,000 cases	Added \$45 million General Fund to ERDC subsidy program. Investments include funding to protect eligibility for 12 months, allow working student parents to access ERDC, allow self-employed parents to access ERDC, lower co-pay for using higher quality providers, give incentives to high quality providers caring for subsidy children, program infrastructure and system costs, change ERDC exit eligibility from 185% to 250% FPL, increase provider rates to 75th percentile and increase average caseload by about 700 - 800 families.
Co pay - sliding scale based on income	Continues 2011-13 copay levels	Lower co-pay for using higher quality providers
Provider Payment Level	Program funded with an additional \$2 million General Fund to increase child care provider rates. A modest reduction in the average caseload target of up to 9,000 may also be needed to implement rate increases within the available funding.	Work to meet the 75th percentile recommendation for market access
Restores one-time funding for food programs (Oregon food bank	N/A	Includes funding of \$450,000 permanent and \$400,000 one time funding for Oregon Food Bank. Also includes funding for Hunger Task Force support (see also HB 2442 (2015)).
Invests in 211 statewide	N/A	Includes \$1,000,000 investment in the statewide 211 system
Food Assistance Programs	N/A	Moved from Housing to DHS in January of 2016

Employment Related Day Care	Maintains ERDC in DHS for 2013-15 biennium	No Changes
Caseload	Program funded for biennial average of over 9,000 cases	Added \$45 million General Fund to ERDC subsidy program. Investments include funding to protect eligibility for 12 months, allow working student parents to access ERDC, allow self-employed parents to access ERDC, lower co-pay for using higher quality providers, give incentives to high quality providers caring for subsidy children, program infrastructure and system costs, change ERDC exit eligibility from 185% to 250% FPL, increase provider rates to 75th percentile and increase average caseload by about 700 - 800 families.
Co pay - sliding scale based on income	Continues 2011-13 copay levels	Lower co-pay for using higher quality providers
Provider Payment Level	Program funded with an additional \$2 million General Fund to increase child care provider rates. A modest reduction in the average caseload target of up to 9,000 may also be needed to implement rate increases within the available funding.	Work to meet the 75th percentile recommendation for market access
Self Sufficiency Staffing and Technology		
Staff level percentage of workload model	Self Sufficiency staffing levels will be at about 71 percent of the workload model based on the Fall 2012 DHS Caseload forecast. Includes an increase in TANF case Management staffing levels from about 35% to 65%. This includes a realignment of positions and classifications.	Self Sufficiency staffing levels will be at about 79.8 percent of the workload model based on the Spring 2015 DHS Caseload forecast.
Information Technology - NON_MAGI Automation project	<p>Continuation of the Self Sufficiency Modernization project with an investment of \$7.1 million GF (\$56.1 million TF). DHS is transitioning from program-oriented process and duplicative systems to more efficient and streamlined systems. One expected project outcome is workers having fewer business processes and less paperwork, giving them more time with clients. Along with General and Federal Funds, the funding package relies on \$14.4 million in XI-Q bond proceeds.</p> <p>While the recommended project spending level is unchanged from the Governor's proposal, the LFO recommendation does include the addition of 15 permanent positions. Initial stages of the project were supported with limited duration positions and resources needed to maintain continuity over the project's anticipated six to ten year time horizon were not built in. The DHS positions will be responsible for ongoing activities associated with the project include defining a business-centric data management strategy, developing new approaches to service delivery from a caseworker/field perspective, running core business analytics, and managing updates and changes to business rules required due to legislative and other policy actions.</p>	Department of Human Services (DHS) was funded at \$7.5MTF (\$6.75MFF, \$0.75MGF) to implement a planning effort to prepare for the implementation of an automated eligibility system for its non-MAGI (Modified Adjusted Gross Income) Medicaid programs. DHS is committed to completing thorough planning to provide a framework for phased delivery of functionality that demonstrates meaningful progress in short increments of time. DHS is expected to return to the February session for further discussion of the implementation phase of this project.

Child Welfare Programs		
Program Area Overview	Program services at 13-15 LAB	Program services at 15-17 LAB
Foster Care payment level	Rates continued at 2011-13 levels. No COLA included.	No Changes
Behavioral Rehabilitation Service provider payments	2013-15 budget includes inflation rate on top of 2011-13 rates (2.8% for maintenance and 4.0% for service rate categories). \$2.8 million GF is added to restore 48 residential beds; lower utilization due to budget reductions artificially suppressed rejected need within the forecast model.	2015-17 includes funding to comply with the settlement agreement funding levels. This includes paying at the 90% of 2013 OWI.
Target children's program - serves children with multiple mental health issues or a history of physically/sexually aggressive behavior who are ineligible or inappropriate for foster care, residential care, psychiatric hospitalization, DD Services, or termination of wardship.	10% rate reduction was not implemented in 2011-13. Target 2013-15 budget also includes inflation rate on top of 2011-13 rates (2.8% for maintenance and 4.0% for service rate categories).	Keeps rates at 13-15 levels
In-Home Services	Funded at 2011-13 levels.	No Changes
System of Care payments - child specific services not available from other funding sources.	Funded at 2011-13 levels. Budget reduced for first quarter federal sequestration estimates.	No Changes
Addiction Recovery Teams	Funded at 2011-13 levels. Budget reduced for first quarter federal sequestration estimates.	No Changes
Differential Response Model SB964	Investment to implement the new, community-based, culturally specific "Differential Response" model for child welfare. Model will support efforts to safely reduce the number of children entering the foster care system and reduce the length of stay of those who do. This system will provide a natural continuum for more at-risk families identified through the Governor's early childhood effort and reduce disparities in child welfare for children of color. This approach may also mitigate some of the downstream effects of the TANF reductions. Implementation depends on increases Child Welfare staffing levels which the budget includes, as well as the needed service array which the budget includes in Strengthening, Preserving and reunifying Families Programs..	No Changes
Critical Incident Response Team (CIRT)	Not funded	Not funded
DHS Equity Office	Funded at 2011-13 levels.	No Changes
Domestic Violence Specialists and Resources	Funding at 2011-13 levels plus restoration of the infrastructure dollars and sufficient funds to ensure co-location is fully funded for 24 months of the biennium. Budget reduced for first quarter federal sequestration estimates.	No Changes

Child Welfare staffing - Staff level percentage of workload model	Positions were increased by 113 POS/84.24 FTE along with approximately \$10.7M GF to improve workload model staffing; investment will also increase agency's ability to continue implementation of differential response practices. Just under \$1M GF for 9 positions were approved to improve state compliance with the federal Indian Child Welfare Act (ICWA). Standard adjustments for PERS policy changes included.	Positions were increased by 71 POS/71.0 FTE along with approximately \$8.6 M GF to continue the workload model at 85.9%;
Post-Adoptive Services	Remains funded at 2011-13 levels with GF restored.	No Changes
Strengthening, Preserving, & Reunifying Families (SPRF)	Increased by \$11.2 million GF (\$23.7 TF) for statewide implementation of SB964 (2011); the program focuses on providing services to allow children to remain safely with their families and avoid foster care.	funded at 13-15 levels
Child Welfare Quality Control	N/A	Adds one Child Welfare Quality Control staff to bring the total staff to 4.
Homeless and Runaway Program	Funding increased by 53% to expand service capacity. \$750k GF for the Homeless and Runaway Youth Program, which supports local programs providing services such as street outreach, day drop-in and overnight shelter.	Increases funding by \$1.6 million which supports local programs providing services such as street outreach, day drop in, and overnight shelters for unaccompanied minors.
Sentencing alternative pilot HB 3503	N/A	Family Sentencing Alternative Pilot Program

Vocational Rehabilitation Programs		
Program Area Overview	Program services at 13-15 LAB	Program services at 15-17 LAB
Vocational Rehabilitation services	Continues funding to leverage available federal funds - In "order of selection" (client prioritization) but likely able to serve all clients with carryover funds under five year spending plan at current caseload level. Fund shifts \$311,750 from Federal Funds to General Fund to address known first quarter sequestration impacts.	Continues funding to leverage available federal funds - In "order of selection" (client prioritization) but likely able to serve all clients with carryover funds under five year spending plan at current caseload level.
Meet maintenance of effort requirement and draw all eligible federal funds (22% GF - 78% FF match rate)	Maintenance of Effort and Match should be met based on the current caseload levels and five year spend plan. Increased clients due to the Executive Order and Employment First may create a change in the five year spend plan causing an impact on either Maintenance of Effort or Match.	No Changes
Employment First	Invests in I/DD initial funds and staff to enhance implementation of Employment First policy in conjunction with Developmental Disability Programs. May impact VR MOE or Match needs in future.	Youth and adults with intellectual and developmental disabilities (I/DD) are significantly underrepresented in Oregon's workforce. With appropriate services and assistance, persons with I/DD are capable of employment. The budget includes funding for improving outcomes for people with intellectual and developmental disabilities of \$4.3 million General Fund. This funding is to increase capacity for Vocational Rehabilitation to serve the I/DD population and increase capacity for benefits counseling and enhance provider transformation through proven practices. Oregonians with I/DD are underrepresented in Oregon's workforce and this investment builds of the 2013-15 Employment First investment and outcomes. This is budgeted in I/DD but will also impact the Vocational Rehabilitation budget.
Centers for Independent Living	Adds \$1,000,000 General Fund for distribution to Centers for Independent Living (CIL). Increase expected to bring budgets for Eastern Oregon Center for Independent Living (EOCIL) and Land Independent Living Alliance (LILA) up to minimal operating level. Also covers a portion of requested increase in overall base funding for all CIL's.	No Changes

Developmental Disability Programs		
Program Area Overview	Program services at 13-15 LAB	Program services at 15-17 LAB
Comprehensive services - 24-hour care and associated services for children and adults with development disabilities	Per the successful request for a federal waiver under the Community First choice State Plan Option (K Plan), the budget builds in the required maintenance of effort (MOE) expenditures at \$29.5 M GF, which are used to restore most comprehensive Rates to pre 2011-13 levels in the following programs: 24 Hour Residential Services, In Home Support Services, Non-Medical Transportation Services, Adult and Child Foster Care Services. No cost of Living Adjustment (COLA) provided. The additional match, along with the investments to meet the MOE requirement generates \$126.6M FF in DD.	Rates continue at 2013-15 levels for the first six months of 2015-17. A 4% COLA is scheduled for non bargained rates 1/1/2016 except transportation.
	Per Executive Order #13-04, implements new rate structure with the assumption of clients moving to Supported Employment Services. Rates continue at 2011-13 levels. No Cost of Living Adjustment (COLA) provided.	Rates continue at 2013-15 levels for the first six months of 2015-17. A 4% COLA is scheduled for non bargained rates 1/1/2016 except transportation with the expectation that all funding passes through to wages and benefits of workers.
Adult Support Services - ages 18 and older	Continues limitation of eligibility of services implemented in October 2011 and 11-13 benefit levels. Adds \$4.8 million GF (\$13 million TF) to cover roll-up costs associated a 1.25% wage increase for Personal Support Workers (PSWs) effective April 1, 2013. The budget also includes \$7.2 million GF (\$19.9 million TF) as a placeholder for costs that will remain indeterminate until the conclusion of collective bargaining.	Adds \$18 million GF (\$3.6 million in I/DD) to cover anticipated overtime and travel costs associated with the new Department of Labor rules in both I/DD and APD. Additional funding is in a special purpose appropriation if needed.
Employment First Policy Implementation	Per Executive Order #13-04, invests in additional resources which will allow the program, in partnership with Vocational Rehabilitation and the Dept. of Education, to increase integrated employment options and outcomes for transition age youth and for working-age adults with intellectual and developmental disabilities. This directive sets out a process for moving people with developmental disabilities out of sheltered workshops. \$8.6MG (\$22M TF) 10 Positions, 8.8 FTE	Youth and adults with intellectual and developmental disabilities (I/DD) are significantly underrepresented in Oregon's workforce. With appropriate services and assistance, persons with I/DD are capable of employment. The budget includes funding for improving outcomes for people with intellectual and developmental disabilities of \$4.3 million General Fund. This funding is to increase capacity for Vocational Rehabilitation to serve the I/DD population and increase capacity for benefits counseling, enhance provider transformation and improve service capacity through proven practices. Oregonians with I/DD are underrepresented in Oregon's workforce and this investment builds off the 2013-15 Employment First investment and outcomes. This is currently budgeted in I/DD but will also impact the Vocational Rehabilitation budget.
Children Support Services	Increases Family-to-Family networks from 4 to 8, making services available to more families across the state with a particular focus on eastern Oregon. \$1.2M GF 11-13 level of Family Support and limits in long term in-home utilization continue. However, upon K implementation, Long Term Care In Home Supports for Children, if eligible, will receive Medicaid services, per the K, which removes the caps and limits. Hours of service will be determined by the Functional Needs Assessment Tool. Caps will remain on the GF services such as Family Support.	Adds \$40,000 to Family to Family Networks.

Fairview Housing Trust Fund	Maintains the fund at just under \$6 million, instead of adding \$6.9M GF in order to restore to original fund amount of \$13M.	Maintains the trust at just under \$6.0 million and adds \$92,500 from the transfer of the Eastern Oregon which will bring the trust to just over \$6 million.
Counties and brokerages administrative costs	Funded at 94% equity.	Funded at 95% equity.
County and brokerage case management	Funded at 94% equity.	Funded at 95% equity.
County and brokerage quality assurance staff in counties and Brokerages	Quality Assurance will be restored the second year of the biennium with state staff for monitoring, oversight of programs, and EO efforts. \$1.7M GF (\$3.4M TF). 30 Positions, 17.6 FTE.	Positions were rolled up to 24 months.
County staff, assigned regionally, to work with clients in crisis.	4% increase from 11-13 to13-15	No Changes
SACU staffing	N/A	Invests staffing and alternative management strategies in Stabilization and Crisis Unit (SACU)
HB 2618 reclassifies certain DHS workers	N/A	Provides that certain employees of Department of Human Services whose duties include care of residents of certain residential facilities qualify as police officers under Public Employees Retirement System.

Aging and People with Disabilities Programs		
Program Area Overview	Program services at 13-15 LAB	Program services at 15-17 LAB
Long Term Care Services administered to eligible clients.	Long term care services administered by the Department of Human Services.	No Changes
In-Home Services	Reinstates rates to March 31, 2013 level and funds a bargaining pot for HCW's in the 13-15 biennium. Implements K-Plan to receive an additional 6% of Federal Funding in Home and Community Based Care programs. The additional match, along with Maintenance of Effort requirements generates \$92.9 million FF in APD. Partially restores instrumental activities of daily living reduction taken in 11-13 biennium.	Funded at 13-15 levels. Shared bargaining pot for non-state employees established.
Community Based Facility Services	Reinstates rates to March 31, 2013 level, and increases funding levels by 3.5% on July 1, 2013, and another 3.5% on July 1, 2014. Implements K-Plan to receive and additional 6% of Federal Funding in Home and Community Based Care programs.	Funded at 13-15 levels. Two 2.5% COLAs established for 7/1/15 and 7/1/16. Shared bargaining pot for adult foster care established.
Nursing Facility Services	Extends current rate methodology and Long Term Care Provider Tax that is scheduled to sunset 6/30/2014. Transfers Extended Care and Post Hospital Extended Care budget to OHA. Implements final stage of increased CNA staffing ratio.	Funds NF at ORS required rate increase. However, \$4.9 million of this cost increase is being budgeted as a Special Purpose Appropriation. NF bed reduction rates may also impact this rate during the biennium.
Other APD Services	Adds funding to build capacity to meet needs of seniors with mental illness; Provides funding to replace aging case management system with modern, flexible solution. Increases capacity for Care Coordination and statewide ADRC development; Adds capacity for individuals with high needs to transition out of nursing facilities.	No Changes
Gatekeeper Program	funded	Eliminated
Innovation fund	funded	Eliminated except for Our House investment of \$350,000.
ARDC and Options counseling	funded	Continued
Senior Tax Hardship Relief fund	funded as one time program that did not serve all eligible clients	One-time expenditure to pay back property taxes for seniors eligible for hardship relief stemming from changes made to the Senior and Disabled Property Tax Deferral Program (House Bill 2510 and House Bill 2489) during the 2013 session. It is estimated about 200 households still need assistance.
OAA sequestration backfill	funded	Reduced by \$2 million; \$2.07 million is still funded.
SB 774 Home Care Commission Statewide Plan	N/A	Requires Home Care Commission to adopt statewide plan to expand home care worker workforce.

Department of Labor Rule Changes	N/A	Adds \$18 million GF (\$14.4 million in APD) to cover anticipated overtime and travel costs associated with the new Department of Labor rules in both I/DD and APD. Additional funding is in a special purpose appropriation if needed.
Adult Protective Services and APD Eligibility Work		
Program Area Overview	Program services at 13-15 LAB	Program services at 15-17 LAB
Adult Protection Services staffing (percentage of workload)	Implements workload model and makes investment in increased staffing.	Implements workload model State Staffing funded for APS at 83.0% of workload model.
Adult protective staff fund shift	Claim eligible matching funds on certain facility complaints.	Not claim eligible matching funds on certain facility complaints.
Adult Protective Services IT System phase II	funds system phase I to get business case and proposed solution	Funds phase II to implement the system as recommended by phase I work. The project will continue incremental steps to achieve the desired outcomes. All funding is unscheduled pending finalization of a controlled funding release plan that is tied to planning needs and certain stage gate requirements. Uses \$3.3 million in Q bonds.
Eligibility determination staffing	Implements workload model and makes investment in increased staffing.	Funds workload model at 89.9%
Transfer Area Agencies on Aging funding.	Funding equivalent to 95% of cost of state-run office.	Funding at 95% equity.
DHS-Wide Program Impacts		
	Program services at 13-15 LAB	Program services at 15-17 LAB
Staffing Costs	Includes no salary increases or step increases - includes a salary pot of 81 million but also includes changes to PERS	Includes a salary pot of \$120 million General Fund for state employee bargaining. Also includes separate bargaining pot of \$10.7 million GF for compensation changes driven by collective bargaining for workers who are not state employees. Allocations related to child care, adult foster care, homecare, and personal support workers are anticipated.
Oregon Enterprise Data Analytics project	N/A	Invests in creating a cross agency data set and funds positions to do cross program and cross agency research and analysis.
REAL+D	N/A	Funds the common collection of Race Ethnicity, Language and Disability among the various DHS and OHA systems.
Lottery prizes for overpayment recovery	N/A	Implementation of HB 2393 (2015) which supports recovering public assistance overpayments from lottery winnings.
HB 2250 Regarding fitness background checks	N/A	Funding for 1 permanent position and federal funds to cover costs of a Criminal Records Information System accounting module.
HB 5047 Regarding Marijuana and DHS Background Checks	N/A	Funding provided for three positions to do background checks to be paid for by OHA.
Inflation was built into the CSL budget	Removes or repurposes most inflation factors included in DHS budget	Removes or repurposes inflation factors included in DHS budget except for BRS in CW and Family to Family Networks in APD.
Administrative reduction targets.	Adds statewide targeted administrative reductions to be further defined by Improving Government Workgroups charged with finding statewide efficiencies.	Reduces all DHS Personal Service budget by 3% reducing overall capacity of agency staff to complete work across the agency. This reduction effectively lowers the workload model %'s listed above for each workload model driver program area.