



OREGON CHILDREN'S JUSTICE ACT PERFORMANCE REPORT AND APPLICATION

May 30, 2014



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I. Governor's Letter



JOHN A. KITZHABER, MD
Governor

May 16, 2014

JooYeun Chang, Associate Commissioner
Administration on Children, Youth and Families
1250 Maryland Avenue, S.W., 8th Floor
Washington, D.C., 20024

Dear Associate Commissioner Chang:

This letter confirms that the State of Oregon remains in compliance with the eligibility requirements for receipt of grant funding under the Child Abuse Prevention and Treatment Act (the Act). Oregon certifies:

- a) Oregon received the FY 2013 child abuse and neglect Basic State Grant and continues to comply with the requirements stipulated in Section 106(b) of the Act; and
- b) Oregon has maintained a multidisciplinary task force on children's justice; and
- c) Oregon has adopted and continues to progress in adopting recommendations of the State Task Force; and
- d) Oregon will maintain and provide access to records relating to activities under Children's Justice Act (CJA); and
- e) Oregon will make such reports to the Secretary as may reasonably be required, including an annual report on how assistance received under this program was expended throughout the State, with particular attention to the areas described in paragraphs (1) through (3) of Section 107(a); and
- f) Oregon will maintain and provide access to records relating to activities under CJA; and
- g) Oregon will participate in at least one Federally-initiated CJA meeting each year that the grant is in effect and are authorized to use grant funds to cover travel and per diem expenses for two CJA representatives (CJA Coordinator and Task Force Chairperson) to attend the meeting.

Sincerely,



John A. Kitzhaber, M.D.
Governor

JAK/DS/gg

II. Task Force Membership and Organization

The Children’s Justice Act (CJA) Task Force of Oregon is committed to furthering the work in achieving justice for children through many initiatives. The Task Force is a subcommittee of, and receives guidance from, the Child Welfare Advisory Council (CWAC). CWAC has maintained its charge to develop strategic intervention strategies, provide multidisciplinary training opportunities and support State reformation initiatives identified through evaluation of investigative, administrative and judicial handling of child abuse and neglect cases as referenced in 107(e)(1)(A)(B) and (C) of the Act. CWAC meets bi-monthly and receives regular updates on CJA Task Force projects and grants.

The CJA Task Force is currently chaired by Carrie Rasmussen, Deputy District Attorney for Hood River County, Oregon, and long-time member of the Task Force. The other direct members are: Stacey Ayers, Lt. Michael Bennett, Don Darland, Michael Maryanov, Shary Mason, Tina Morgan, Tim O’Donnell, and Carrie Rasmussen. (See lists below for more information on their title and organization.)

CWAC/CJA Members	Title / Organization	Representing*
Dana Ainam	ICW Supervisor Confederated Tribes of Grand Ronde	B
Janet Arenz	Executive Director Oregon Alliance of Children's Programs	F
Mike Balter	Executive Director Boys and Girls Aid Society	C
Iris Bell	Director Oregon Youth Development Council	J
Cindy Burlingame	Juvenile Department Director Wheeler County	A,B, C
Pamela Butler	Policy Manager Children First for Oregon	C, I
Don Darland	Board Member / Treasurer Oregon Foster Parent Association	F
Lois Ann Day	Director, Child Welfare Program Oregon Department of Human Services	E
Leah Hall	Parent Mentor/Court Liaison Morrison Children and Family Services	D
Christine Kirk	Public Policy and Government Relations Oregon Youth Authority	J
Maurita Johnson	Deputy Director, Child Welfare Program Oregon Department of Human Services	E
Leola McKenzie	Director Citizen Foster Care Review Board Oregon Judicial Department	A, B, C
Mike Maryanov	Victim Response Section Manager Oregon Department of Justice	C
Jerry Moore	Chief of Police	A

	City of Salem Police Department	
Tina Morgan	Director Kids' FIRST Center of Lane County	A, B, C
Pam Patton	President Coalition of Advocates for Equal Access for Girls	C
Tracy Prall	Circuit Court Judge Marion County	B
Angela Sherbo	Supervising Attorney Youth, Rights and Justice	B, C
Wenonoa Spivak	Court Appointed Special Advocate Jackson County	C
Carrie Rasmussen	Deputy District Attorney Hood River County	B
Ruth Taylor	Executive Director Parents Anonymous of Oregon	G, H

* *Representatives per the requirements of CAPTA Section 107(c)(1) membership categories.*

Additional Members	Title / Organization	Representing
Stacey Ayers	Program Manager, Child Safety Child Welfare Program Oregon Department of Human Services	E
Lt. Michael Bennett	Major Crime Section City of Salem Police Department	A
Shary Mason	Model Court and Training Analyst Juvenile Court Program Oregon Judicial Department	C
Tim O'Donnell	Deputy District Attorney Marion County	B

Staff	Position
Susan Lopez	Grant Manager
Sarah Hackett	Grant Coordinator

Membership Vacancies: Both the CJA Task Force and CWAC have struggled to recruit and maintain representatives from the medical community. The consulting physician for DHS retired in late 2012 and the Department has made concerted efforts to recruit for a medical representative since then. Active efforts are currently being made to select a medical representative including contacting medical personnel in our Child Abuse assessment centers and seeking potential candidates who are active in planning for other DHS initiatives. The goal is to have at least one medical representative identified by July 2014.

Task Force Operations: The CJA Task Force meets monthly. Staff takes minutes at each meeting and they are reviewed and approved by the members. In addition, the Task Force

has reviewed this 2014 Report and Application, and provided input to staff. Standing agenda items include: requests for funding, financial reports/updates, review the progress of currently funded projects, discussion of possible new projects to fund, and funding priorities.

Current Oregon CJA Task Force Priorities:

These priorities have been developed with consideration of CAPTA 107(e):

- A. investigative, administrative, and judicial handling of cases of child abuse and neglect, including child sexual abuse and exploitation, as well as cases involving suspected child maltreatment related fatalities and cases involving a potential combination of jurisdictions, such as intrastate, interstate, Federal-State, and State-Tribal, in a manner which reduces the additional trauma to the child victim and the victim's family and which also ensures procedural fairness to the accused;
 - B. experimental, model, and demonstration programs for testing innovative approaches and techniques which may improve the prompt and successful resolution of civil and criminal court proceedings or enhance the effectiveness of judicial and administrative action in child abuse and neglect cases, particularly child sexual abuse and exploitation cases, including the enhancement of performance of court appointed attorneys and guardians ad litem for children, and which also ensure procedural fairness to the accused; and
 - C. reform of State laws, ordinances, regulations, protocols, and procedures to provide comprehensive protection for children, which may include those children involved in reports of child abuse or neglect with a potential combination of jurisdictions, such as intrastate, interstate, Federal-State, and State-Tribal, from child abuse and neglect, including child sexual abuse and exploitation, while ensuring fairness to all affected persons.
- A. **Domestic Violence:** Develop multi-disciplinary training and support projects that address domestic violence cases where children are involved, and evaluate their effectiveness. *(Consistent with the CAPTA 107(e)(1)(A), (B), and (C) categories.)*
 - B. **Sex Abuse:** Standardize forensic interview protocols and provide initial and ongoing training to child interviewers. *(Consistent with CAPTA 107(e)(1)(A) and (B) categories.)*
 - C. **Bias:** Provide multi-disciplinary training to mitigate bias in decision-making in the child welfare system. *(Consistent with the CAPTA 107(e)(1)(B) category.)*
 - D. **Court Procedures:** Provide training and support projects that facilitate effective participation in the juvenile court process. *(Consistent with the CAPTA 107(e)(1)(A), (B), and (C) categories.)*
 - E. **Karly's Law:** Develop and distribute multi-disciplinary training on Oregon's Karly's Law which mandates specific requirements for handling and obtaining medical attention for cases that involve suspicious physical injury of a child. *(Consistent with the CAPTA 107(e)(1)(A), (B), and (C) categories.)*

III. Prior Year Projects / Activities and Performance Report

For the period of May 1, 2013, through April 30, 2014, the CJA Task Force funded the following projects to meet their priorities (listed above).

A. Safe and Together Oregon Initiative

David Mandel and Associates, LLC

This grant funded a contract with David Mandel & Associates to consult on the Safe and Together™ statewide initiative. This included having them provide assistance in integrating the Safe and Together™ model with the Oregon Safety Model, the Differential Response model, and the co-located advocate model. Contracted staff mentored Oregon Department of Human Services (DHS) advocate program staff, consulted with DHS on key practice and policy documents, and advised DHS on a plan for on-going staff training and quality assurance processes related to the Safe and Together™ model as it is paired with Oregon's Differential Response model.

Output/Outcomes: There were presentations at the Model Court Day: Summit on Child Abuse and Neglect, training for DHS leadership, managers, and administrators, and four trainings provided around the state. Nearly 250 child protection workers, supervisors, and Administrators, co-located advocates; domestic violence advocates, and juvenile court personnel and attorneys attended these regional trainings. In addition, more than 400 staff from the Child Welfare Office of DHS attended the training. More than 18 days of training were provided.

Task Force Priority: Domestic Violence

A. Oregon Network of Child Abuse Intervention Centers (CAIC) - Oregon Child Forensic Interviewer Training: 2013 Pilot and Round 1

Forensic Interview Training Calendar - 2014

These grants funded a contract with the nineteen (19) Oregon Child Abuse Intervention Centers (CAICs), organizations that work in partnership with child protective services, law enforcement and other medical and mental health providers to provide services, based on each child's needs, in a neutral, child-focused environment and to be a resource for the child and their caregivers. The grants allow CAIC to implement standardized Oregon Child Forensic Interview Training Curriculum across the state. These trainings are a response to: a legislative recommendation that Oregon professionals need standardized forensic interview training that promotes consistency across the state, substantial interest from multidisciplinary teams across the state, and new training requirements by the Oregon Department of Justice to receive funding from the Child Abuse Multidisciplinary Intervention (CAMI) Program. There was an initial training provided as a pilot training, and a second training was subsequently funded as it was determined there was still a need for ongoing training as not all interviewers were able to participate in the pilot training.

Output/Outcome: The pilot emphasized collecting attendee feedback and other opportunities to identify ways to improve the training. Following that development, five (5) trainings were conducted around the state, serving 148 child protection workers (35% of attendees), law enforcement representatives (37%), forensic interviewers for CAICs (27%), medical staff (1%), Department of Human Service trainers (1%), and representatives of five area Indian tribes. The project also included materials attendees were required to read before the training and testing following the training. As they developed the training, CAIC consulted with a nationally recognized forensic interview trainer to provide feedback and ideas on strengthening the curriculum and the training. In addition, several lead trainers attended a comparable forensic interviewer training in New York that was approved by the National Children's Alliance. The project created model outreach and application materials, as well documentation about the processes used to develop and implement the training. This Oregon training has been approved by the National Children's Alliance, so, therefore meets the national standards for training forensic interviewers.

Task Force Priority: Domestic Violence, Sex Abuse, and Karly's Law

B. Facilitating Effective Child and Youth Participation in the Juvenile Court Process

YRJ presentation for 2013 Shoulder to Shoulder Conference

This grant funded a contract with Youth Rights Justice (YRJ), a non-profit law firm in Portland, Oregon. YRJ staff researched legal requirements and methods to include children in court proceedings, and to train caseworkers, lawyers, judges, and other participants in juvenile court processes. This included identifying best practices for helping children and youth prepare for, and participate in, hearings and providing explanations of what they should expect.

Output/Outcome: A pilot training course and related materials were produced. YRJ staff made a presentation to a session of the 2013 Shoulder to Shoulder conference ("Strengthening Children and Families" - November 19, 2013) to an audience of judges, foster parents, Court Appointed Special Advocates, attorneys, and state agency staff. The training was also presented to the Juvenile Law Conference (Newport, OR, April 2013), the Juvenile Academy (Eugene, OR, October 2013), and the Oregon State Bar Juvenile Continuing Legal Education Session (Portland, OR, February 2014). The project also provided sample bench cards and checklists for judges and attorneys.

Task Force Priority: Court Procedures

C. 2013 Shoulder-to-Shoulder Conference: "Strengthening Children and Families" (November 19, 2013)

2013 Shoulder to Shoulder Conference Agenda

This project provided funding for the 15th annual state conference, through a request from the Boys and Girls Aid, a member of the conference planning committee. The Shoulder to Shoulder conference offers professional training to establish cross-system dialog and collaboration, and to build stronger partnerships on behalf of

children in the child welfare system. The grant funds scholarships for adoptive and foster parents, attorneys, judges, CASA, educators, mental health therapists, and social workers to attend this training.

Output/Outcome: Grant funds were used to provide 153 scholarships (nearly 20% of the 800 total attendees) to allow a variety of professionals to attend the full-day multidisciplinary training. Continuing education/legal credits were available for social workers, attorneys and mental health professionals. There were approximately 20 workshops and panel presentations on topics including: domestic violence, human trafficking and sex abuse, the impact of trauma, grief and loss, and adoption challenges.

Task Force Priorities: Domestic Violence, Sex Abuse, Bias, and Court Procedures

D. Beyond the Basics: Creative Search and Involvement of Relatives in the Case Plan

Engaging Relatives of Dependent Children

This grant provided funding to the Special Project Section of Portland State University to update materials and develop new training materials to be used the Oregon Department of Human Services (DHS) staff and community partners to provide education on effectively working with relatives of dependent children. This advanced curriculum will enhance the ability of DHS staff to engage relatives, including the process to use to identify, locate, and contact relatives, techniques for engaging relatives in permanency decisions, and the value of supporting lifelong connections between children in care and the child's relatives.

Output/Outcome: The grant funds were used to update five (5) training modules, providing facilitator guides to DHS and community partners, and a new training module related to relative involvement. The project also included five (5) regional full-day and five (5) regional half-day facilitator trainings. It also included an evaluation of the effectiveness of the training by using pre- and post-tests to allow participants to evaluate their skills at identifying relative engagement strategies and the effectiveness of the trainings. Each training module included an opportunity for participants to observe how the trainings could be used, to practice skills, and to increase facilitator comfort with the presentations. Each module included a PowerPoint with audio and talking points, and a full guide to walk the facilitator through the set-up and delivery of this updates training.

Task Force Priority: Court Procedures

E. Oregon Network of Child Abuse Intervention Centers (CAIC): Karly's Law Video

Karly's Law – Oregon Revised Statute* ***Karly's Law Video ***

Karly's Law was enacted in 2008 after a 3-year old girl died from abuse despite multiple investigations of abuse allegations conducted by state child welfare staff and law enforcement, and despite significant physical evidence. *Karly's Law* (ORS

419B.022-419B.024) mandates that children in Oregon who exhibit suspicious physical injuries that are suspected or known to be caused by abuse in the course of a child abuse investigation must receive medical attention from a designated child abuse medical professional within 48 hours. The law has specific requirements for law enforcement, the Department of Human Services (DHS), and designated medical providers in cases involving suspicious physical injury, including photographs and timelines for information sharing between the partners. There has been limited ongoing training about the requirements of the law since its passage. This grant, to the Oregon Network of Child Abuse Intervention Centers (ONCAIC), was used to subcontract with video specialists to prepare a training video and associated material. The project was done in collaboration with the Child Abuse Multidisciplinary Intervention (CAMI) Program of the Oregon Department of Justice.

Output/Outcome: A Karly's Law training video and associated curriculum were developed to provide an overview of the law and its requirements. It will be used as a key training tool for local communities to develop and maintain core competency, consistency, and compliance with these state requirements for child abuse intervention. The succinct video provides clear instructions for law enforcement, medical communities, child welfare staff, and other parties. It provides an easily-accessible and cost-effective method to deliver training across the state to improve compliance with, and improve handling of, physical abuse investigations across disciplines. A customized website will allow the video to be posted and available for viewing – by community partners, law enforcement, members of the medical community, and DHS staff – and can also be posted to other websites. The video will be released to multidisciplinary teams in all Oregon's counties and become a new requirement in order to receive future CAMI funding. ONCAIC also developed quizzes to test the effectiveness of the training.

Task Force Priority: Karly's Law

** This link is temporary; it will be available in a permanent link in June.*

F. Oregon Health Authority Death Reviews

This project provided funding to the Oregon Health Authority (OHA) for a part-time Health Educator for two years. The Health Educator developed a process to collect and share Oregon child fatality data in a way that would maximize data integrity and, as a result, improve the assessment of cases of alleged child abuse related fatalities. The project should create a sustainable system for gathering and sharing this data.

Output /Outcomes: The Health Educator provided hands-on training and online training modules on the use of the national Child Death Review electronic data system, and technical assistance for the new system, and worked with the National Violent Death Reporting System (NVDRS) Epidemiologist at Oregon Public Health Division to manage access to the system for local teams. Once trained, local teams are responsible for providing training in succession planning, and can receive ongoing technical assistance. The Department of Human Services is using this data to identify trends in child abuse fatalities and assess the implementation of Karly's Law.

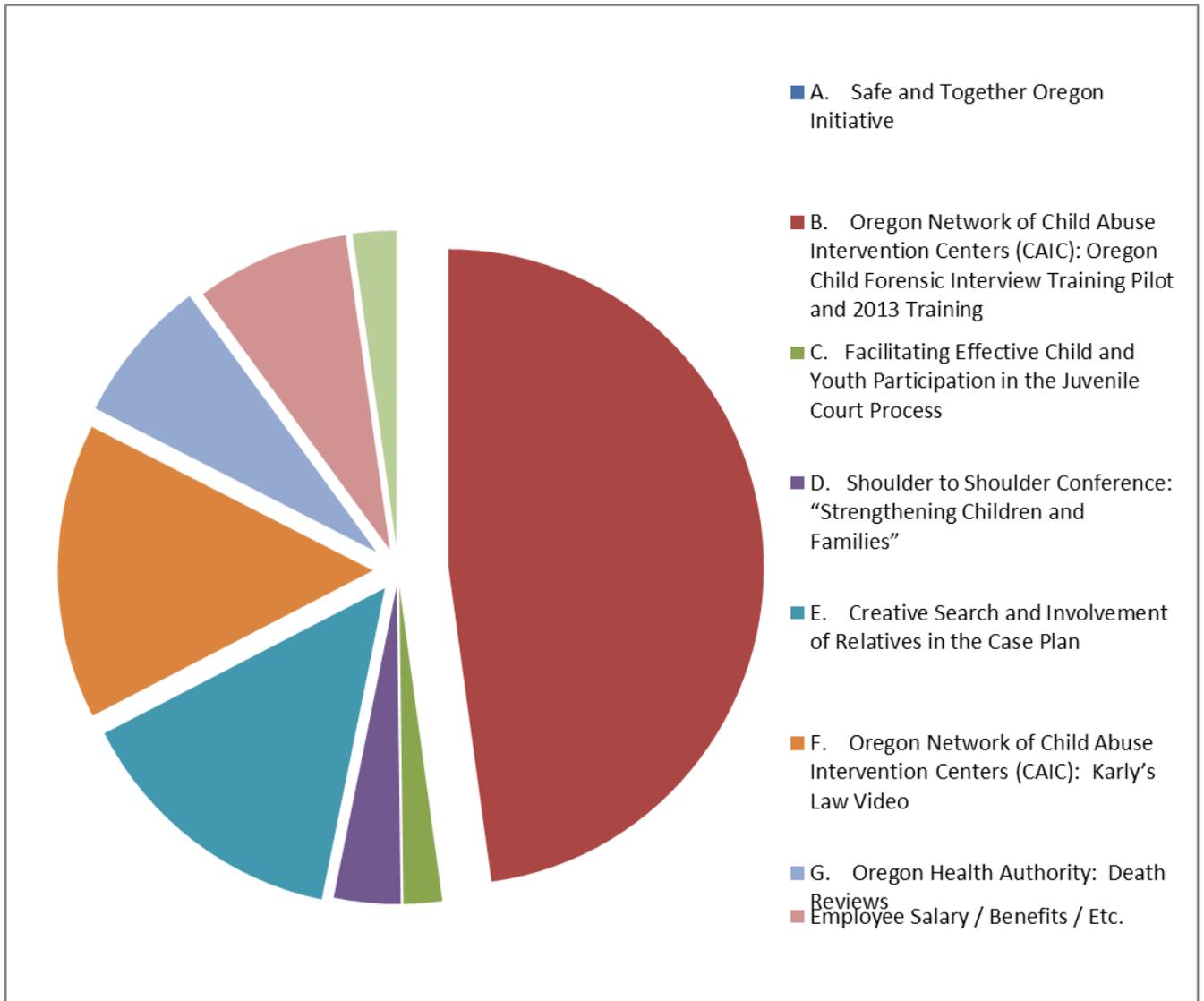
Task Force Priority: Karly's Law

IV. Prior Year Budget Expenditures for May 1, 2013 – April 30, 2014

PROJECT FUNDED	Amount
A. Safe and Together Oregon Initiative	\$81,000
B. Oregon Network of Child Abuse Intervention Centers (CAIC): Oregon Child Forensic Interview Training Pilot and 2013 Training	\$139,509
C. Facilitating Effective Child and Youth Participation in the Juvenile Court Process	\$5,775
D. Shoulder to Shoulder Conference: "Strengthening Children and Families"	\$9,945
E. Creative Search and Involvement of Relatives in the Case Plan	\$41,545
F. Oregon Network of Child Abuse Intervention Centers (CAIC): Karly's Law Video	\$43,815
G. Oregon Health Authority: Death Reviews	\$21,692
Employee Salary / Benefits / Etc.	\$22,935
Reimbursement / Travel	\$6,527

\$372,743

Funds repaid from FY 2011 distribution: \$1,538



V. Task Force Recommendations for 2014 Grant Funding

For the period of May 1, 2014, through April 30, 2015, the CJA Task Force is committed to the same funding priorities as outlined in Section II. To accomplish these goals, the Task Force has committed to fund, or is considering funding requests, for the following projects:

A. Commercial Sexual Exploitation of Children (CSEC)

This project will have a two-fold approach. First, it will develop a standardized method for data collection and assessment. This model would be available as a model for collecting information outside the criminal justice system. Second, the project will develop a community multi-disciplinary collaborative response to the commercial exploitation of children (CSEC) in Hood River County, Oregon, and surrounding area. This will include identifying, convening, and training community partners to use techniques to better recognize and respond to CSEC and to develop an ongoing CSEC taskforce and identify methods to impact desired system changes.

Task Force Priority: Sex Abuse

Proposed grant award: \$35,441

B. 2014 Shoulder-to-Shoulder Conference Scholarships (October 28, 2014)

The CJA Task Force has funded scholarships for this conference for the past seven (7) years. The conference is a collaborative partnership between various community agencies to provide quality training and networking opportunities to those that work with and care for children who have been connected to Child Welfare. Conference attendees typically include: foster and adoptive parents, kinship caregivers, advocates, caseworkers, social workers, lawyers, judicial officers, citizen review board members, mental health professionals, medical professionals and anyone else working with child welfare.

Task Force Priority: Domestic Violence, Sex Abuse, Bias, Court Procedures, and Karly's Law

Proposed grant award: \$10,000

C. Oregon Child Forensic Interviewer Training (OCFIT)

The Oregon Child Forensic Interviewer Training, developed by the Oregon Network of Child Abuse Intervention Centers (ONCAIC) in 2013, has been very successful. The Task force has identified quality forensic interviews of child victims as meeting many of the goals and priorities of CJA. While ONCAIC searches for sustaining funding to provide permanent and regular training, the CJA Task Force intends to provide a share of the necessary funds for additional trainings. This will include delivery of additional trainings; updates to the curriculum to include new research, creation of a "training-of-trainers" event to build skills and educate additional trainers, and to develop an online tool kit to support multidisciplinary teams develop forensic interview skills.

Task Force Priority: Domestic Violence, Sex Abuse, Karly's Law

Proposed grant award: Pending

D. 2014 ICWA Conference

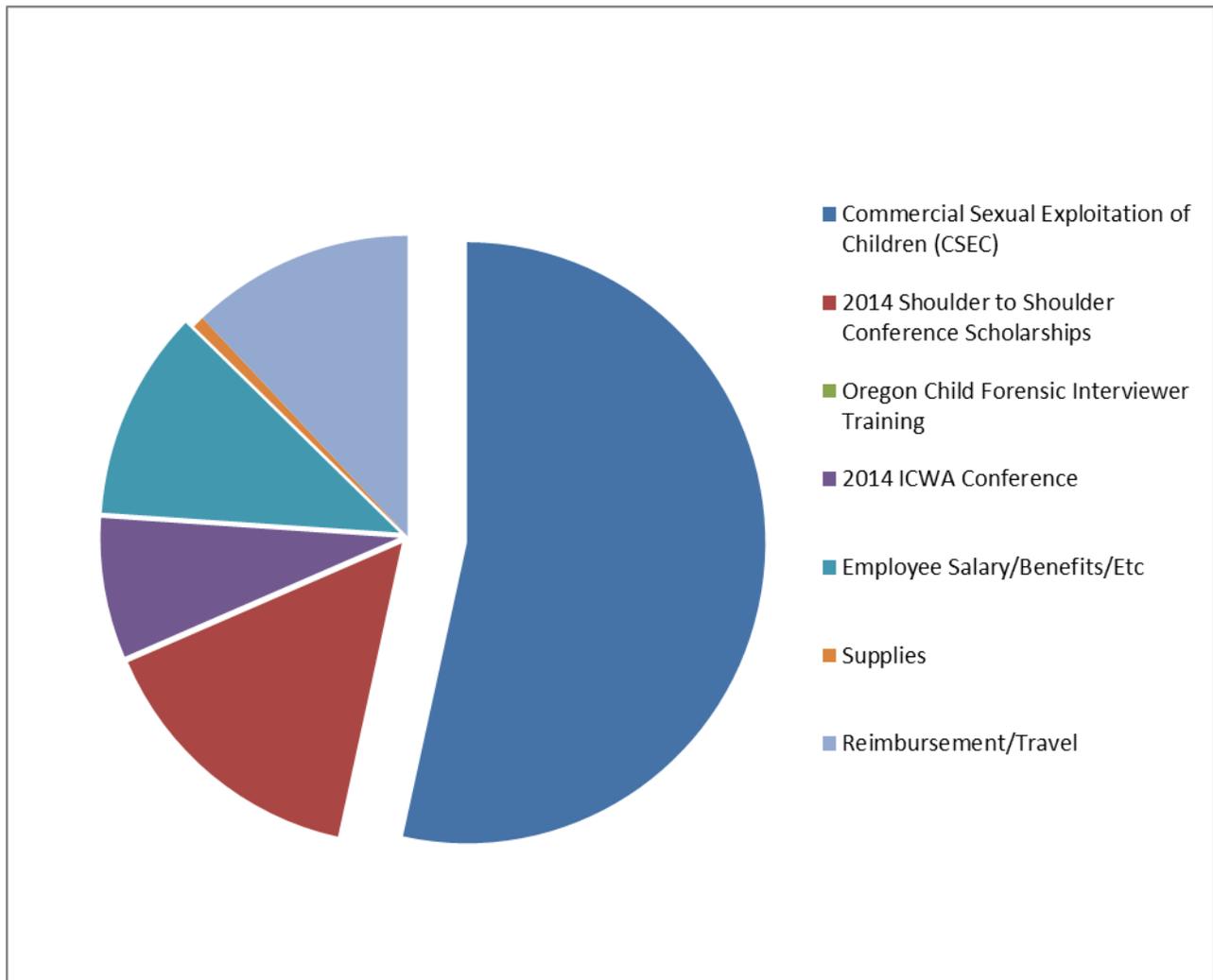
The annual ICWA conference had regularly applied to the CJA Task Force for funding and the Task Force plans to continue to support the event in 2014. The conference has not yet submitted an official grant request however generally the Task Force provides funds for training and/or scholarships.

Task Force Priority: Bias and Court Procedures

Proposed grant award: \$5,000

VI. Projected Budget Expenditures for May 1, 2014 – April 30, 2015

	Projected Amount
A. Commercial Sexual Exploitation of Children (CSEC)	\$35,441
B. 2014 Shoulder to Shoulder Conference Scholarships	\$10,000
C. Oregon Child Forensic Interviewer Training	<i>Pending</i>
D. 2014 ICWA Conference	\$5,000
Employee Salary / Benefits / Etc.	\$7,451
Supplies	\$427
Reimbursement / Travel	\$8,000
	\$66,319



VI. Attachments: Required Certifications**E. Lobbying** (*paste in signed PDF*)

[Lobbying Certification - CAPTA CJA 2014.docx](#)

F. Drug-Free Work Place

<http://www.acf.hhs.gov/grants/certification-regarding-drug-free-workplace-requirements>

The signature on the application by an authorized individual attests to Oregon's intent to comply with Drug-Free Work Place requirements. A signed form does not have to be returned with the application.

G. Debarment

<http://www.acf.hhs.gov/grants/certification-regarding-debarment-suspension-and-other>

The signature on the application by an authorized individual attests to Oregon's compliance with the Debarment requirements.

H. Environmental Tobacco Smoke

<http://www.acf.hhs.gov/grants/certification-regarding-environmental-tobacco-smoke>

The signature on the application by an authorized individual attests to Oregon's compliance with the Environmental Tobacco Smoke requirements.