

5

Cascadia Subduction Zone Catastrophic Annex

ESF 5 – Emergency Management

THIS PAGE LEFT BLANK INTENTIONALLY

Table of Contents

1	Purpose.....	ESF 5-1
2	Scope	ESF 5-1
3	Roles and Responsibilities	ESF 5-1
3.1	Primary Agencies	ESF 5-1
3.1.1	Oregon Emergency Management.....	ESF 5-1
3.2	Support Agencies	ESF 5-3
3.2.1	OERS Council Members	ESF 5-3
3.3	Adjunct Agencies.....	ESF 5-4
3.3.1	American Red Cross	ESF 5-4
3.3.2	ORVOAD	ESF 5-4
4	Concept of Operations	ESF 5-4
5	Supporting Documents	ESF 5-5
6	Appendices	ESF 5-5

THIS PAGE LEFT BLANK INTENTIONALLY

ESF 5. Emergency Management

ESF 5 Tasked Agencies	
Primary Agency	Oregon Emergency Management (OEM)
Supporting Agencies	All Oregon Emergency Response System (OERS) Council Members as required Additional State Agencies as needed by situation
Adjunct Agencies	American Red Cross (ARC) Oregon Voluntary Organizations Active in Disasters (ORVOAD)

1 Purpose

ESF 5 supports and coordinates overall activities of State agencies for emergency management.

2 Scope

ESF 5 serves as the support for all State agencies, local and tribal governments, and non-governmental organizations across the spectrum of domestic incident management from prevention to response and recovery.

- Notifies the State emergency management organization and activates State Emergency Coordination Center (ECC).
- Activities include those functions that are critical to support and facilitate planning and coordination for operations involving major incidents and/or disasters. This includes alert and notification, ECC staffing, coordination of operations, logistics and materials, direction and control, information management, facilitation of requests for State assistance, resource acquisition and management, financial management, and other support as required.

3 Roles and Responsibilities

3.1 Primary Agencies

3.1.1 Oregon Emergency Management

Priorities

- Safety of staff and their families;
- Determine safety of facility;
- Set up and begin operations of Emergency Coordination Center;
- Establish communication with Oregon Counties’ Emergency Management.

Assets

- The Oregon ECC is located at the OEM facility in Salem;
- Radio assets:
 - Provides voice and digital communications via a packet network for the State ECC to Oregon counties using HF and VHF communications.

ESF 5. Emergency Management

- Has provided VHF and HF digital messaging equipment to Oregon County EOCs; currently it is operational in 34 of 36 of counties.
- Coordination of approximately 800-1,000 credentialed and background checked Amateur Radio volunteers in the State.
- Volunteers can be pulled from locations around the State to assist with communications at the State ECC if needed.
- OEM has interoperable communications ability with OSP and ODOT.
- OEM has communication equipment and protocols to connect to FEMA Region X in Bothell, WA and in Washington, DC.
- OEM can communicate with Civil Air Patrol aircraft and the FEMA AOC.
- COOP trailer generator capable of approx. 24 hours of operation without fuel resupply.
- **OERS:**

The purpose of the Oregon Emergency Response System (OERS) is to coordinate and manage State resources in response to natural and technological emergencies and civil unrest involving multi-jurisdictional cooperation between all levels of government and the private sector.

 - OERS is the primary point of contact by which any public agency provides the State notification of an emergency or disaster, or requests access to State or federal resources.
 - OERS was established to improve communications and coordination between government agencies responding to hazardous materials incidents across the State.
 - Local public safety agencies such as law enforcement, fire and emergency medical services normally provide the first response to an incident. Access to this local assistance is through 9-1-1.
 - Once notified, local public safety agencies would call OERS at 800-452-0311 or Salem Area 503-378-6377. If necessary, responsible parties would then call the National Response Center at 800-424-8802.
- COOP sites have been identified in areas surrounding Salem to continue operations in the event of damages to OEM facilities;
- OEM also will have operational by 2013 a COOP trailer capable of providing support to an incident;
- OEM has two 4wd vehicles and a sedan.

Capabilities

- Execute the policy of the Governor to establish, maintain, and implement an emergency services system in the State of Oregon in accordance with ORS 401.025 through 401.990;
- Provides local government and industry with a single point of contact to obtain the assistance of any State emergency response agency 24 hours a day, 7 days a week;

ESF 5. Emergency Management

- Coordinates with local jurisdictions the development and maintenance of city and county emergency operations plans;
- Coordinate emergency management activities and support acquisition and assignment of State resources for domestic incident management;
- Activate the State Emergency Coordination Center, and determine at what level the activation will occur;
- Notify agencies of activation and maintain Statewide situation reports;
- Communicate with FEMA regarding incident activities, and coordinate process for declarations within the State of Oregon;
- Perform other actions as necessary and pertinent to the missions of State-level emergency management.

Catastrophic Event Operational Challenges

- By nature of a catastrophic event, essential personnel will be delayed in response due to commitments to personal and family safety and security. Responses will be delayed as personnel check in as ‘available’ for mission deployment;
- Identified as being built on liquefiable soils, there is potential for State ECC to be damaged in the earthquake;
- OEM leadership and staff may be unable to reach State ECC due to transportation damages.

Support Needed Immediately After A Catastrophic Event

- Would likely require additional ICS trained personnel from outside of the State;
- Power and communications;
- Repair or replacement of damaged communications and computer equipment;
- Assessment of OEM facility for safety;
- Fuel for generators at State ECC;
- Food, water for responding staff at State ECC;
- Fuel and transportation for COOP trailer if necessary;
- Fuel or transport to work locations;
- Communications and IT equipment and trained personnel.

3.2 Support Agencies

3.2.1 OERS Council Members

All agencies participating in the Oregon Emergency Response System Council are directed to provide cooperative assistance within their resources and authority to other agencies, including but not limited to federal, State, county, city, special districts, and tribal entities in responding to or mitigating hazards that threaten the State of Oregon, pending further directives of the Governor.

Department of Administrative Services	Department of Fish and Wildlife
Department of Consumer and Business Services	Department of Energy

ESF 5. Emergency Management

Department of Environmental Quality	Department of Transportation
Department of Human Services	Oregon Housing and Community Services
Department of Geology and Mineral Industries	Oregon Military Department
Department of Justice	Office of the State Fire Marshal
Department of State Lands	Oregon State Police
Oregon Business Development Department	Public Utility Commission
Department of Agriculture	Water Resources Department
Department of Forestry	Department of Aviation
Department of Corrections	Department of Education
Parks and Recreation Department	Oregon Health Authority

3.3 Adjunct Agencies

3.3.1 American Red Cross

See ESF-6 and ESF-8 for more ARC CSZ information

The American Red Cross uses both volunteers and staff to:

- Life and safety of staff and public;
- Mass care of survivors;
- Provide and support sheltering, feeding, distribution of emergency supplies, supporting the bio-medical needs of impacted communities;
- Support responder and survivor information needs – where survivors can find assistance;
- Work with the Governor’s office for transition to long term recovery;
- Help people prevent, prepare for and respond to emergencies;
- Provide reliable, safe blood products.

3.3.2 ORVOAD

ORVOAD functions may include animal control, building repair, child care, clean up, clothing, communication, counseling, damage assessment, disaster welfare inquiry, financial assistance, food, human relations, mass care, sheltering, transportation, volunteer staffing, and warehousing and bulk distribution.

4 Concept of Operations

OEM will coordinate all requests for assistance and communicate with the State agencies to identify the appropriate action and State resources to be used. Once Emergency Management assets have been identified to meet the request, OEM will create an action to the specific State agencies to accomplish the task.

5 Supporting Documents

- National Response Framework, ESF 5 – Emergency Management
- County ESF 5 Annexes
- OERS

6 Appendices

None at this time.

THIS PAGE LEFT BLANK INTENTIONALLY